

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 VO-03 CPR-01 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 SCA-01 A-01 SAJ-01 INSE-00 CAB-02 COME-00

DOE-00 EB-07 FAA-00 /075 R

DRAFTED BY EUR/SOV:MLEVITSKY/LWILLEMS:VT

APPROVED BY EUR/SOV:MGARRISON

SCA/VO - A. COOLEY

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMCONSUL LENINGRAD

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E.O. 11652: N/A

TAGS: CGEN, PFOR, UR, US

SUBJECT: EXIT/RE-ENTRY POINTS, TRAVEL TURNDOWNS

REF: A) MOSCOW 14803, B) MOSCOW 15286

1. UNFORTUNATELY SOVIET EMBASSY IS NOT PARTICULARLY VULNERABLE ON PORTS OF ENTRY ISSUE. FOR REASONS OF GEOGRAPHY AND AEROFLOT ROUTING, SOVIET EMBASSY PERSONNEL AND TDYERS SELDOM USE ANY PORT OTHER THAN JFK NEW YORK AND DULLES WASHINGTON, AND WISH TO TRAVEL MUCH LESS TO CANADA OR MEXICO THAN US PERSONNEL TRAVEL TO COUNTRIES BORDERING USSR. WE WILL, HOWEVER, SEEK OPPORTUNITY TO RECIPROCATATE FOR SOVIET TURNDOWNS OF ALTERNATE ENTRY-EXIT POINTS TO EMBASSY PERSONNEL.

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2. AS REFLECTED REF A, SOVIETS DO NOT ACCORD US SAME

TREATMENT AS FINNS AND SWEDES, NOR EVEN AS OTHER NATO COUNTRIES. AS WE UNDERSTAND IT, HOWEVER, THOSE COUNTRIES DO NOT LIMIT PORTS OF ENTRY TO SOVIETS NOR HAVE A RECIPROCAL SYSTEM WITH SOVIETS AS WE DO. THEREFORE, SITUATIONS DO NOT SEEM COMPARABLE.

3. TO OUR KNOWLEDGE, LAND PORTS TO MONGOLIA AND IRAN ARE NOT ON LIST OF SIX PORTS WE UNDERSTAND SOVIETS ESTABLISHED

IN RECIPROCITY FOR OUR ORIGINAL SIX (LISTED VISA MANUAL APPENDIX A 41.122.) ALTHOUGH OUR FILES ARE INCOMPLETE ON THIS QUESTION, WE BELIEVE ORIGINAL SOVIET SIX WERE MOSCOW, LENINGRAD, VYBORG, BREST, NAKHODKA AND TASHKENT. (APPRECIATE EMBASSY CONFIRMATION.) IN RECENT YEARS WE BELIEVE MFA HAS ALSO OCCASIONALLY ALLOWED US TO USE ODESSA, TALLINN, CHOP AND UNGENIY, AND EVIDENTLY IRKUTSK AS INDICATED REFTEL. WHILE IT APPEARS THAT WE HAVE BEEN ABLE TO USE MORE PORTS OF ENTRY THAN SOVIETS HAVE WANTED HERE, MAJOR IMBALANCE RESULTS FROM FACT OF SOVIET EXIT VISA REQUIREMENT WHICH WE DO NOT HAVE. RE PROBLEM OF REQUIRING US PERSONNEL TO APPLY FOR RE-ENTRY VISAS ABROAD, WHEN EXCEPTIONS TO PORT OF ENTRY REGULATIONS MADE (E.G. BREST), WE SUSPECT THERE WILL BE FEW, IF ANY, OCCASIONS FOR US TO RECIPROCATE.

4. WE BELIEVE, THEREFORE, THAT WE MAY NOT BE ABLE TO SOLVE PROBLEM IN SATISFACTORY WAY UNLESS THERE IS POSITIVE MOVEMENT ON OUR PENDING PROPOSAL FOR RECIPROCAL GRANTING OF TEN ALTERNATIVE PORTS, AND WE INTEND TO FOLLOW UP WITH SOVIETS HERE ON THIS. WE NOTE THAT OUR LIST DOES NOT INCLUDE IRKUTSK AND EMBASSY MAY WISH TO SUBSTITUTE IRKUTSK FOR UNGENIY OR CHOP IN OUR PROPOSAL. WOULD APPRECIATE EMBASSY VIEWS.

5. RE PARA 6 REFTEL A, DEPARTMENT WILL RECIPROCATE BY IMPOSING TRAVEL ALTERATION IN COMPARABLE SITUATIONS, AS IT HAS IN PAST.

6. RE REFTEL B, DEPARTMENT HAS NEVER RECIPROCATED FOR SOVIET ORAL ASSURANCE ON NOTE-FREE TRAVEL TO LIMITED OFFICIAL USE

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7. DEPT IS REVIEWING ENTIRE TRAVEL CONTROL PROBLEM, INCLUDING THE MANIPULATION OF RESERVATIONS (PARA 3, REF B), AND WELCOMES POSTS' CONTINUED INPUT. INGERSOLL

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